

South Sudan 2019 Responsibility Matrix Summary

The Responsibility Matrix (RM) is a tool that assesses major funders' level of responsibility for and contributions to HIV program elements. With multiple donors and many activities needed to achieve and maintain epidemic control, it is important to know who has responsibility for each element of the response. It aims to address questions like "If domestic actors take on and fulfill responsibility for an element of the response, do we care how they do it and how much they spend?"

South Sudan Overview: As the world's newest country and a "fragile state," the Republic of South Sudan (RSS) has nearly none of the critical elements in place to support a robust and transparent economy or government. The RSS HIV response remains almost entirely reliant on external donors such as PEPFAR and the Global Fund. PEPFAR and the Global Fund are, in fact, responsible for nearly all of the support for HIV/AIDS services nationwide. No areas of the HIV response in RSS are adequately covered in terms of finance, oversight, monitoring, or service delivery. The Government of South Sudan (GoSS) prioritizes security infrastructure over health, education, and other sectors.

RM Process: The PEPFAR South Sudan team, in coordination with the UNAIDS country office, organized and convened a stakeholders meeting to discuss the SID and RM on September 11-12, 2019. Participants representing government entities, the United Nations, local and international non-governmental organizations (NGOs), and civil society organizations (CSOs) were given a brief presentation on the SID and RM by the PEPFAR team. The specific organizations represented included the South Sudan AIDS commission (SSAC); Ministry of Health, South Sudan People's Defense Forces (SSPDF) HIV Secretariat, International Center for AIDS Care and Treatment Programs (ICAP), IntraHealth International, Research Triangle Institute (RTI), Jhpiego, African Medical Research Foundation (AMREF), Catholic Relief Services, the Ministry of Interior HIV Secretariat, the South Sudan National Network of People Living with HIV/AIDS (SSNeP+), UNDP, Catholic Medical Missions Board (CMMB), the private sector, World Health Organization (WHO) and NASSOS.

Print outs of RM template and guidance/definitions were distributed to the participants. After the presentation, participants were divided into five groups representing the functional elements: Programs; commodities; health workforce; above site (systems) and strategic information & program implementation, management and support. The groups discussed and completed the template and results collated by the PEPFAR South Sudan team.

A sustainability planning discussion was later conducted based on the results of the SID and RM.

General comments: (Also refer to notes in the RM document).

- South Sudan relies 100% on Global Fund for HIV commodities.
- All ART facilities in South Sudan are government facilities though it heavily relies on donors to run more than half of the facilities where a single facility may have government supported and PEPFAR supported staff. Stopping PEPFAR's support may not stop the services but will affect the quality of services.

- While Global Fund provides support to the whole country, PEPFAR's support is mostly in the southern part of the country.
- PEPFAR has embedded/seconded staff at the HIV department at the national level. These individuals are responsible for supportive supervision, policy, planning and implementation

Contact: For questions or further information about PEPFAR's efforts to support sustainability of the HIV response in South Sudan, please contact Sudhir Bunga (hno1@cdc.gov) or Lisa Childs (lchilds@usaid.gov).

HIV/AIDS Responsibility Matrix									
Country: South Sudan Epidemic Type: Generalized Income Level: Low Income PEPFAR Categorization: Long-Term Strategy			Legend Primary=Primary responsibility for/contribution to element Secondary=Secondary responsibility for element (i.e., doesn't lead, but offers substantial level of support) Nominal=Contributes to this effort, but offers a nominal/marginal level of support None=No responsibility/level of support						
FUNCTIONAL ELEMENTS	DIMENSIONS								
	SERVICE DELIVERY ¹			NON-SERVICE DELIVERY ASSISTANCE ²			STRATEGY FORMULATION AND PLANNING ³		
	Host Govt. & IPs	PEPFAR & PEPFAR IPs	GFATM & GFATM IPs	Host Govt. & IPs	PEPFAR & PEPFAR IPs	GFATM & GFATM IPs	Host Govt.	PEPFAR	GFATM
Programs									
Care and Treatment	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Primary	Secondary	Secondary
Clinical Interventions	Secondary	Primary	Secondary	Nominal	Primary	Secondary	Primary	Secondary	Secondary
Laboratory	Nominal	Primary	Secondary	Secondary	Primary	Secondary	Primary	Secondary	Secondary
Linkage, Retention, Adherence	Secondary	Primary	Primary	Nominal	Primary	Secondary	Primary	Secondary	Secondary
TB-HIV	Secondary	Secondary	Primary	Secondary	Primary	Secondary	Primary	Secondary	Secondary
HIV Testing Services	Secondary	Primary	Secondary	Secondary	Secondary	Primary	Primary	Secondary	Secondary
Prevention	Nominal	Primary	Secondary	Nominal	Secondary	Primary	Primary	Secondary	Secondary
Prevention of Mother-To-Child Transmission	Secondary	Secondary	Primary	Secondary	Secondary	Primary	Primary	Secondary	Secondary
Male Circumcision	Nominal	Primary	Nominal	Nominal	Primary	Nominal	Primary	Secondary	None
Other Biomedical Prevention	Nominal	Secondary	Primary	Nominal	Secondary	Primary	Primary	Secondary	Secondary
Key and Priority Populations	Nominal	Primary	Secondary	None	Primary	Secondary	Primary	Secondary	Secondary
Orphans and Vulnerable Children	Nominal	Primary	Nominal	None	Primary	Secondary	Primary	Secondary	None
Commodities									
Condoms	Primary	None	Primary	Secondary	Nominal	Primary	Primary	Secondary	Secondary
Male Circumcision Kits and Supplies	Nominal	Primary	None	Nominal	Primary	None	Primary	Primary	None
Rapid Test Kits	Nominal	Secondary	Primary	Nominal	Primary	Primary	Primary	Secondary	Secondary
Antiretroviral Drugs	Secondary	None	Primary	Nominal	Primary	Primary	Primary	Secondary	Secondary
Other Essential Drugs	Nominal	Nominal	Primary	Nominal	Secondary	Secondary	Primary	Secondary	Secondary
CD4	None	None	None	None	None	None	Primary	Secondary	Secondary
Viral Load	Secondary	Secondary	Primary	Nominal	Primary	Primary	Primary	Secondary	Secondary
Reagents and Supplies	Nominal	None	Primary	Secondary	Nominal	Primary	Primary	Secondary	Secondary
Health Equipment	Nominal	Secondary	Primary	Secondary	Primary	Primary	Primary	Secondary	Secondary
PSM Costs	Nominal	Secondary	Primary	Nominal	Secondary	Primary	Primary	Secondary	Secondary
Health Workforce									
Service Delivery Personnel: Facility-level staff total									
Salary and Benefits	Primary	Secondary	None				Primary	Primary	None
Salary Top-Ups	None	None	Primary				Primary	Nominal	Nominal
Training and Supervision	Primary	Secondary	Secondary				Primary	Secondary	Secondary
Non-Service Delivery Personnel: Facility-level staff total									
Salary and Benefits				Primary	Secondary	Secondary	Primary	Secondary	Secondary
Salary Top-Ups				None	Nominal	Secondary	Primary	Secondary	Secondary
Training and Supervision				Primary	Secondary	Secondary	Primary	Secondary	Secondary
Community Health Workers/Lay Cadres staff number									
Salary and Benefits	None	Secondary	Primary	None	Nominal	Primary	Primary	Secondary	Secondary
Salary Top-Ups	None	Secondary	Primary	None	Primary	Primary	Primary	Secondary	Secondary
Training and Supervision	Nominal	Primary	Primary	Nominal	Primary	Primary	Primary	Secondary	Secondary
Secondment Staff number									
Above Site (Systems)									
Health Workforce				Primary	Primary	Secondary	Primary	Secondary	Secondary
Governance				Primary	Secondary	Secondary	Primary	Secondary	Secondary
Institutional and Organizational Development				Primary	Secondary	Secondary	Primary	Secondary	Secondary
Health Financing				Nominal	Primary	Primary	Primary	Secondary	Secondary
Health Management Information Systems				Primary	Secondary	Secondary	Primary	Secondary	Secondary
Supply Chain Systems				Secondary	Secondary	Primary	Primary	Secondary	Secondary
Laboratory Systems				Primary	Primary	Primary	Primary	Secondary	Secondary
Other Systems Support				Primary	Nominal	Nominal	Primary	Nominal	Nominal
Disease Surveillance				Primary	Secondary	Secondary	Primary	Secondary	Secondary
Strategic Information									
Monitoring and Evaluation	Primary	Primary	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Nominal
Surveys and Surveillance	Nominal	Nominal	Nominal	Primary	Primary	Primary	Primary	Primary	Nominal
Research and Other Surveys	Nominal	Nominal	Nominal	Primary	Nominal	Secondary	Primary	Secondary	Nominal
Program Implementation, Management, and Support									
At the Implementation Level	Primary	Primary	Secondary	Primary	Primary	Primary	Primary	Secondary	Secondary
At the Donor Level	Nominal	Primary	Primary	Secondary	Primary	Primary	Primary	Primary	Primary

Definitional guidance for dimension categories:

1. Service Delivery - Activities that involve direct contact with patients; or direct involvement in this activity.
2. Non-Service Delivery Assistance - Advice, training, etc. provided to ensure service is successful.
3. Strategy Formulation and Planning - Higher level oversight and strategic management that provides vision, guides programs, and works to ensure success of service and/or technical assistance.

HIV/AIDS Responsibility Matrix		Supplementary Comments/Notes
Country: South Sudan		
Programs		
<i>Care and Treatment</i>		
Clinical Interventions		
Laboratory		
Linkage, Retention, Adherence		Primary by host government because of taking the lead and PEPFAR and GF each has critical care
TB-HIV		GF supports both TB & HIV whereas PEPFAR supports only HIV
<i>HIV Testing Services</i>		PEPFAR is supporting areas of high burden of the disease, whereas GF is supporting the whole country
<i>Prevention</i>		
Prevention of Mother-To-Child Transmission		PEPFAR should expand to other geographical regions within the country
Male Circumcision		GF is nominal because it is not supporting male circumcision
Other Biomedical Prevention		
Key and Priority Populations		KP by definition is broad. However, it stands for sex workers and MSM but there is no enable environment
<i>Orphans and Vulnerable Children</i>		Is the responsibility of Social Welfare. They are not doing anything
Commodities		
<i>Condoms</i>		
		Both GF and UNFPA the primary procureing entities under governmnt and private sector
<i>Male Circumcision Kits and Supplies</i>		Government provides HR, enabling environment, policy and infrastructure
<i>Rapid Test Kits</i>		Both PEPFAR and GF provide resources for management, training and TA
<i>Antiretroviral Drugs</i>		
<i>Other Essential Drugs</i>		
<i>CD4</i>		
<i>Viral Load</i>		
<i>Reagents and Supplies</i>		
<i>Health Equipment</i>		
<i>PSM Costs</i>		
Health Workforce		
<i>Service Delivery Personnel: Facility-level staff total</i>		
Salary and Benefits		MoH and PEPFAR supports salary of key staff at MoH nd service delivery levels
Salary Top-Ups		
Training and Supervision		
<i>Non-Service Delivery Personnel: Facility-level staff total</i>		
Salary and Benefits		All communiy health workers are supported by PEPFAR and GF
Salary Top-Ups		There is a nominal role played by MoH/Government
Training and Supervision		
<i>Community Health Workers/Lay Cadres staff number</i>		
Salary and Benefits		
Salary Top-Ups		
Training and Supervision		
<i>Secondment Staff number</i>		
Above Site (Systems)		
<i>Health Workforce</i>		PEPRAR supports more than 50% of the service delivery and yet about 100% of the NPHL is supported by PEPFAR
<i>Governance</i>		
<i>Institutional and Organizational Development</i>		
<i>Health Financing</i>		
<i>Health Management Information Systems</i>		
<i>Supply Chain Systems</i>		
<i>Laboratory Systems</i>		MoH, PEPFAR and GF have equal share of responsibilities for the NPHL in terms of other systems for the lab.
<i>Other Systems Support</i>		
<i>Disease Surveillance</i>		
Strategic Information		
<i>Monitoring and Evaluation</i>		
<i>Surveys and Surveillance</i>		
<i>Research and Other Surveys</i>		
Program Implementation, Management, and Support		
<i>At the Implementation Level</i>		
<i>At the Donor Level</i>		